

# THE PHILIPPINE POWER SECTOR "Three Years of Reforms"

26 October 2004

Secretary Vincent S. Pérez Department of Energy



#### **POWER SECTOR REFORMS**

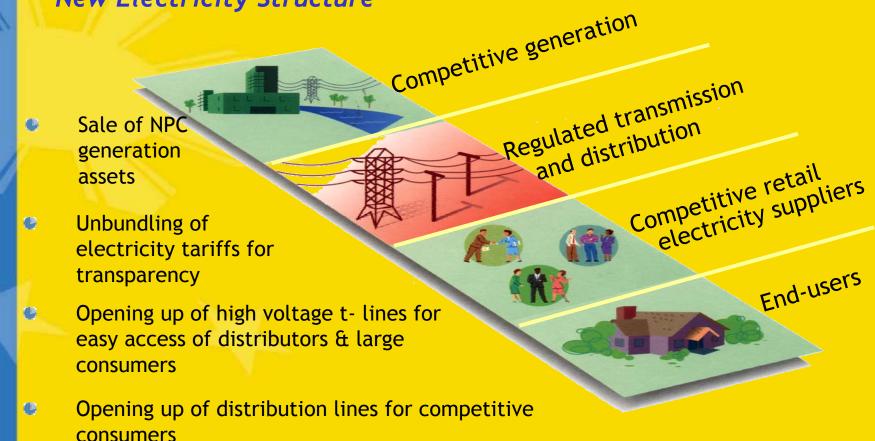
Republic Act 9136 - Electric Power Industry Reform Act (EPIRA)

- Landmark legislation took effect on 26 June 2001
- Provides for the:
  - Privatization of the National Power Corporation ("NPC")
  - Creation of Transmission Company ("TRANSCO")
  - Creation of Power Sector Asset and Liabilities Management Corporation ("PSALM")
  - Creation of Energy Regulatory Commission ("ERC")
  - Creation of Wholesale Electricity Spot Market ("WESM")
  - Establishment of Open Access for competitive consumers



#### **POWER SECTOR REFORMS**

**New Electricity Structure** 

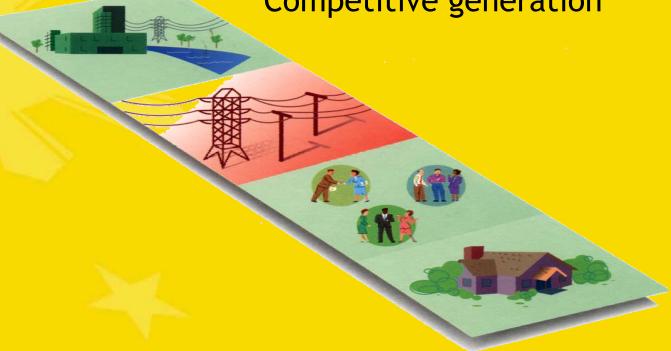




### Reforms Underway



#### Competitive generation





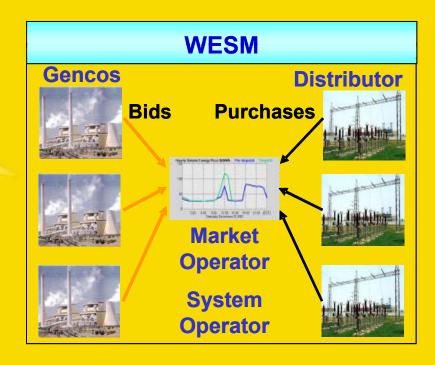
Generation: Reflecting True Cost of Power

- Reflecting true cost of power to attract new investment in the power generation sector
  - The ERC issued in Sept. 2004, provisional authority to increase NPC rate by an average of P0.98 / kWh
  - > New Effective NPC Generation Rates per Grid
    - Luzon P 3.8054 / kWh ≅ \$0.067 / kWh
    - $\checkmark$  Visayas P 3.0374 / kWh  $\cong$  \$0.054 / kWh
    - Mindanao P 2.0700 / kWh ≅ \$0.037 / kWh



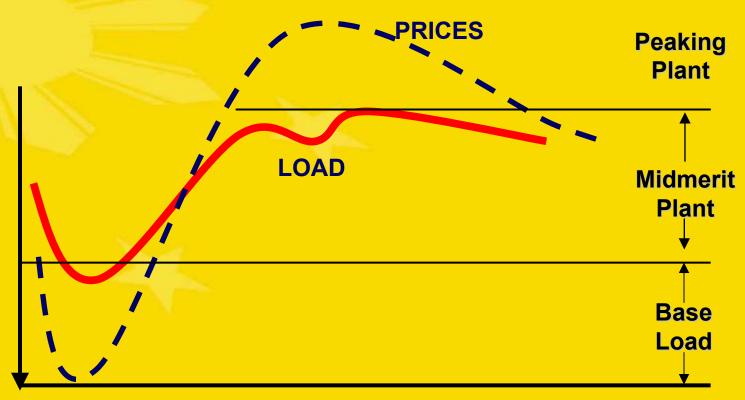
Competition in the Wholesale Generation

- Wholesale Electricity Spot Market (WESM)
  - ABB Software undergoing Site Acceptance Test by Dec. 2004
  - Registration process for WESM participants by Dec. 2004
  - Market trials as early as Feb. 2005
  - Commercial operation in Luzon to commence by end- 2005





**Expected Shape of WESM Prices with TOU** 









#### Improving TransCo's Reliability

- Transmission Operation
  - New digital control centers in Diliman and Cebu
  - First ASEAN utility to be ISO 9000 certified
  - System interruptions reduced by 50% since May 2003
  - No Luzon Grid blackout since May '02
- Transmission projects necessary to address transmission constraints specifically from the supply in South Luzon to the growth areas of Metro Manila & within Visayas





Improving TransCo's Reliability

- Grid Code promulgated in Dec. 2001
- TransCo operating as a separate entity since March 2003
- Transmission Development Plan
  - > Reviewed independently by DOE, ERC & 3rd Party
- Introduction of performance-based rate methodology (PBR)
  - PBR for TransCo promulgated by ERC in May 2003
    - Based on maximum annual revenue
    - Patterned after PBR regime in State of Victoria & UK



Making Distribution Utilities More Efficient

- Distribution Code promulgated in Dec. 2001
- Formulation of PBR for private distribution utilities
  - Based on maximum annual price caps
  - ERC targets to finalize DWRG before end-2004
- Adoption of new Systems Loss Cap for private distribution utilities
- Generation Rate Adjustment Mechanism (GRAM)
  - Approved in February 2003; Adjustments subject to review every 90 days
  - Automatic pass through beginning November 2004 per ERC guidelines issued on 13 October 2004



Making Electric Cooperatives More Efficient

- Institutionalization of the 180-day Performance Improvement & Rehabilitation Enhancement Programs
- > Systems Loss national average from 15.63% in 2002 reduced to 15.08% in 2003
  - Aklan showed remarkable improvement with almost 8% reduction in systems loss
  - Masbate marked 6.30% improvement
  - $\blacksquare$  Rule of thumb: 1% reduction in systems loss  $\cong$  P 360 Mn savings
- Challenge to the electric coops to further reduce systems loss to a single digit national average before 2010



**Cross Subsidy Removal** 

- 3 types of Cross-Subsidies
  - Inter-Regional (Between Various Grids)
    - Fully phased-out by the ERC unbundling decision of NPC on 26 June 2002 (P0.07/kWh)
  - Intra-Regional (Within a Grid)
  - Inter-Class (Between Classes of Customers)



**Cross Subsidy Removal** 

#### Intra-Regional Cross Subsidy Removal (P/kWh)

Reduction by 1/3 of the original subsidy, beginning October 2003

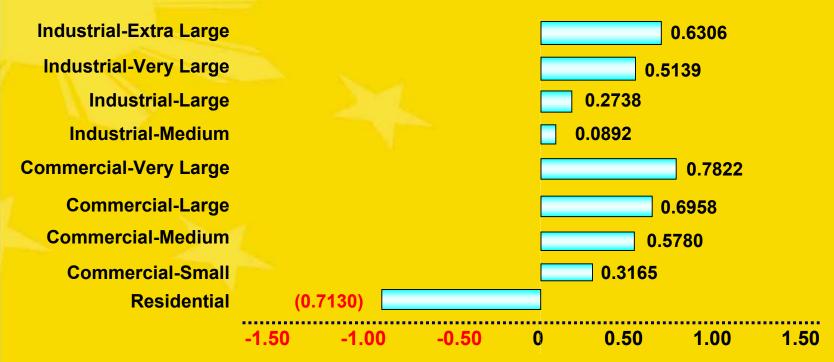
<b>Customer Classification</b>	Original Subsidy	Revised Subsidy	Oct. 2005
Small Utilities	0.5009	0.3339	0
Other Utilities	0.5009	0.3339	0
Non - Utilities	0.5009	0.3339	0
MERALCO	0.5033	0.3355	0
Steel Industries	0.3629	0.2419	0
Government Agencies	0.3627	0.24	0





**Cross Subsidy Removal** 

Meralco Inter-Class Cross Subsidies (P/kWh)



To be removed by ERC 40% in October 2004 & 60% by October 2005



**Cross Subsidy Removal** 

MERALCO Inter-Class Cross-Subsidy Removal (P/kWh)

Customer Class	Oct. 2004	Oct. 2005	Cumulative Effect
Industrial (Medium)	(0.0357)	(0.0535)	(0.0892)
Industrial (Large)	(0.1095)	(0.1643)	(0.2738)
Industrial (Extra Large)	(0.2522)	(0.3784)	(0.6306)





Moving Towards Retail Competition

- Retail Competition and Open Access
  - Scheduled by ERC to commence by July 2006 in Luzon Grid with contestable market composed of end-users with 1MW monthly average peak demand
  - > Threshold level for contestable market in Luzon grid to be reduced to 750kW by July 2008 with supply aggregators allowed
  - Visayas and Mindanao Grid to be determined separately
- Business Separation and Supply Licensing Guidelines to be finalized by 2005



TransCo Privatization

- Transmission assets
  - Privatization via concession of 25 years, renewable for another 25 years
  - Award of concession to be undertaken through competitive bidding among 4 qualified bidders





**Genco Privatization** 

#### Generation assets

- Privatization of at least 70% of NPC generation assets in Luzon & Visayas by end 2005
- PSALM already privatized 4 hydro plants
  - > 3.5 MW Talomo HEP
  - > 1.6 MW Agusan HEP
  - > 1.8 MW Barit HEP
  - > 0.4 MW Cawayan HEP





**NPC-SPUG Privatization** 

- First pilot privatization targeted by Q1 2005
- Complete privatization of the 14 first wave SPUG areas by December 2005
  - Marinduque \*
  - Romblon \*
  - > Tablas Island, Romblon \* > Camotes Island, Cebu
  - Catanduanes
  - Occidental Mindoro
  - Bantayan Island, Cebu
  - Oriental Mindoro

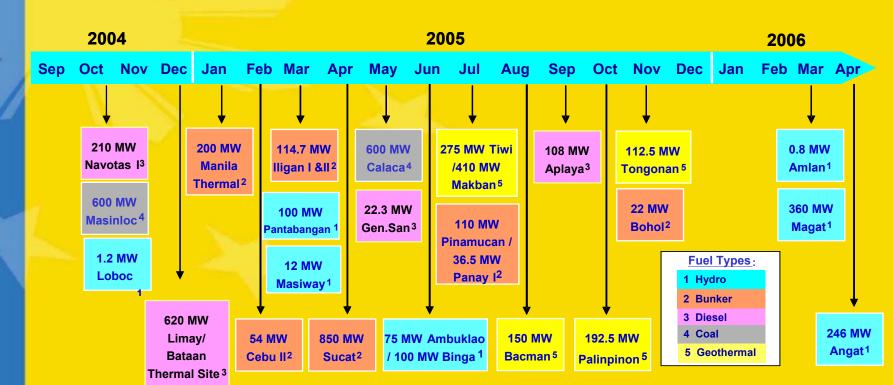
- Siquijor
- Palawan
- Masbate
- Basilan
  - >> Sulu
  - Tawi-Tawi

\* For Signing 27 October 2004



**Genco Privatization** 

#### **Accelerated Genco Privatization Schedule**







#### **Consumer Protection**

- Consumer Protection
  - Immediate implementation of the P0.30/kWh Mandated Rate Reduction for Residential Consumers
  - Magna Carta for Residential Consumers
  - Continuous implementation of lifeline rate for marginalized residential consumers
  - Refund of meter deposits mandated



#### **Consumer Protection**

Lifeline customers will continue to enjoy the following discounts to cushion the full impact of tariff increases:

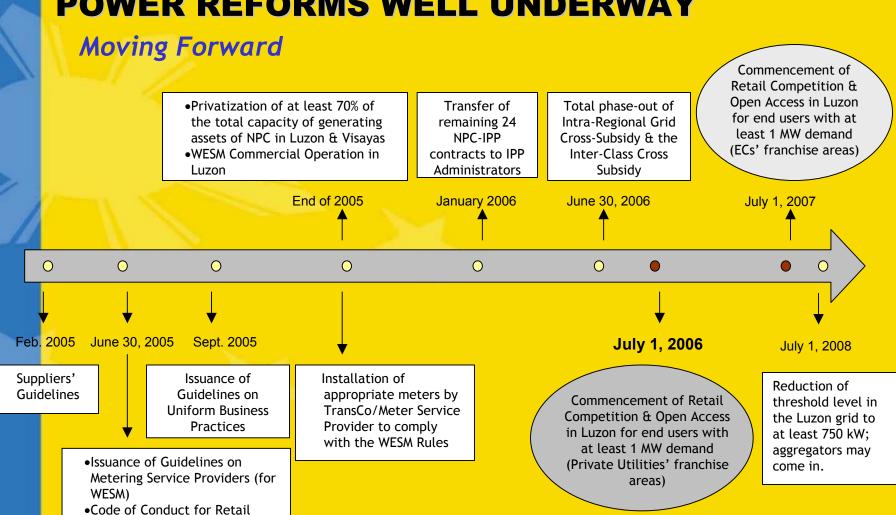
#### **Estimated for Luzon MERALCO customers**

Monthly Consumption	Lifeline Discounts	
0 - 50 kwh/month	50% discount	
51- 70 kwh/month	35% discount	
71 -100 kwh/month	20% discount	



#### **POWER REFORMS WELL UNDERWAY**

**Competition Players** 

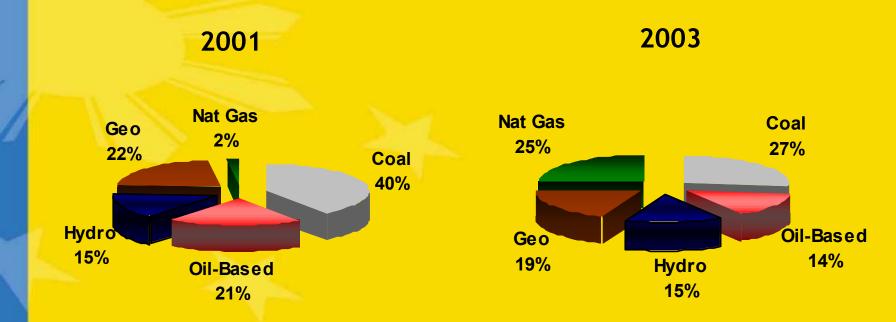




## Power Supply-Demand



Power Mix, Actual 2003 vs. 2002





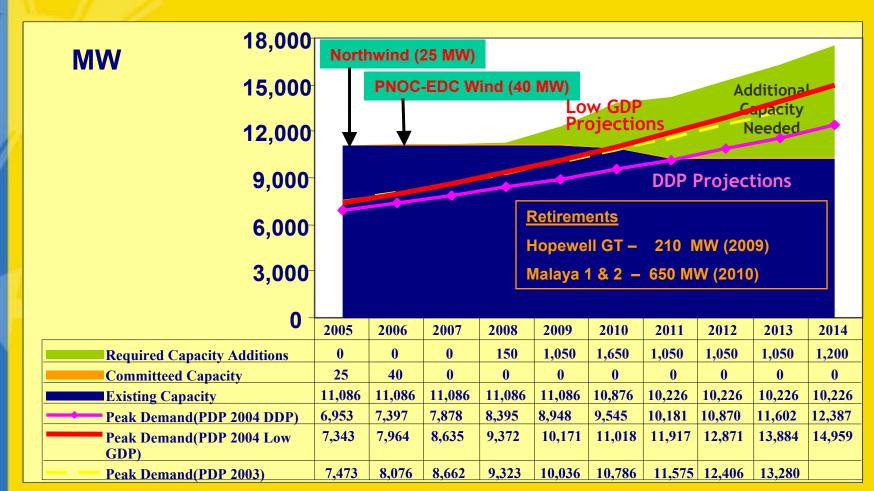
**Actual 2003 Highlights** 

#### System Peak Demand (in MW)

	2003		2002	% Increase
	Actual	Forecast	Actual	2003 vs. 2002
Luzon	6,149	6,454	5,823	5.60
Visayas	924	1,006	903	2.33
Mindanao	1,131	1,049	995	13.67
Philippines	8,204	8,508	7,721	6.26

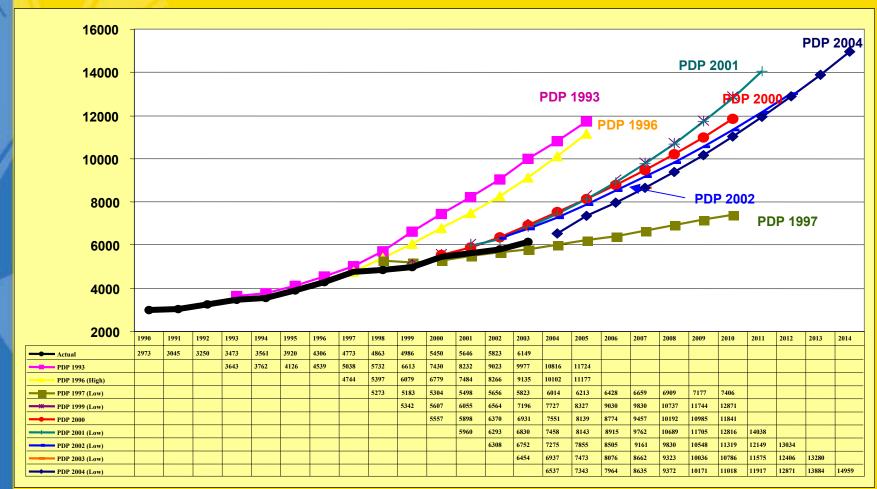


Luzon: Consolidated DDP vs. Low GDP Assumptions, 2005-2014



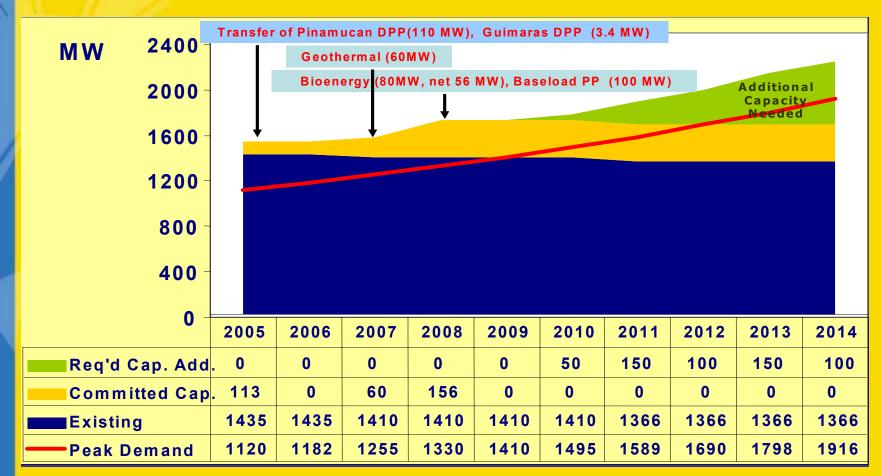


Luzon: Peak Demand Forecasts, 2005-2014



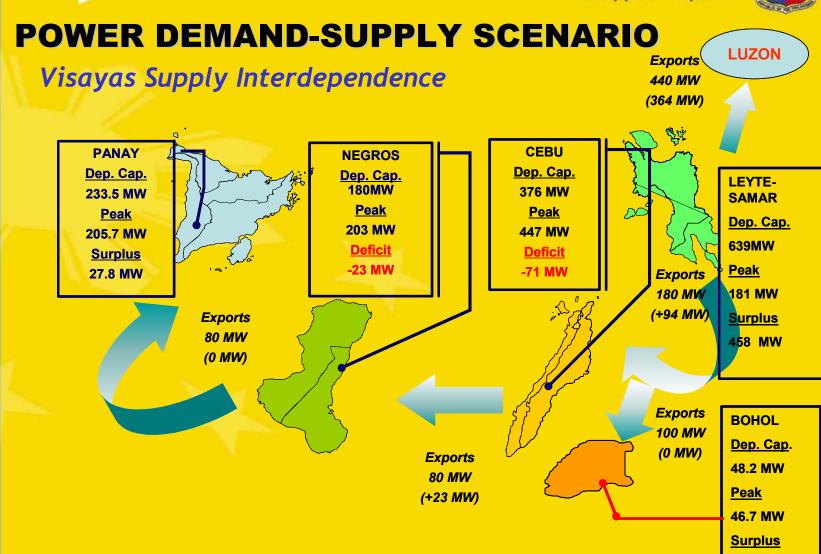


Visayas, 2005-2014



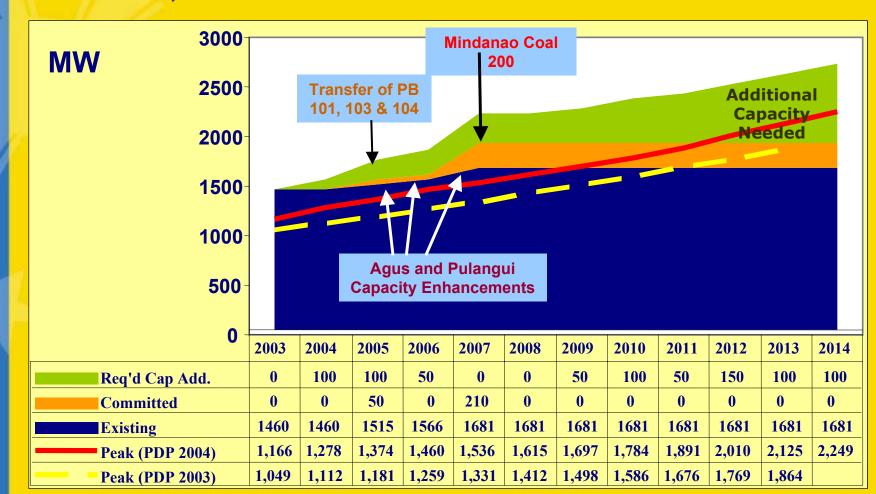


1.5 MW





Mindanao, 2005-2014





#### Per Grid Highlights

- Luzon to start requiring additional capacity as early as 2008
  - Wind power to provide 65 MW by 2006
  - Transmission reinforcement projects necessary to address transmission constraints specifically from the supply in South Luzon to the growth areas of Metro Manila & within Visayas
  - Investments are encouraged to provide additional peaking and midrange capacities
- Among the 5 sub-grids in the Visayas, Cebu is projected to start requiring additional capacity by 2009
- Immediate measures must be undertaken for Mindanao
  - > 50 MW for 2005



## Other Energy Initiatives



To be World Leader in Geothermal Energy

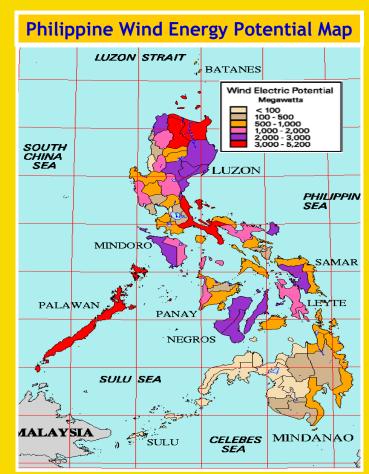
- Active promotion of geothermal exploration through Geothermal Bid Round
  - 10 prospective geo sites with 300 - 510 MW potential capacity
  - Bidding extended to November 2004





To be the Largest Wind Power Producer in SEA

- Launched the first ever wind investment kit for 16 wind power areas with 345 MW potential capacity in June '04
- Northwind's 25MW Wind power project in Bangui, Ilocos Norte by December 2004
- PNOC-EDC's 40MW wind farm in Ilocos Norte by 2006





#### To Make Natural Gas the Fuel of Choice in Luzon

- Power Sector
  - Conversion of existing and decommissioned power plants
  - Construction of greenfield power plants
- Infrastructure development
  - BatMan 1 & spur lines by 2007
  - LNG Terminal by 2010
- Transport Sector
  - CNG buses to start plying major routes of Manila to Laguna by 1Q '05
  - 8 local bus operators signed purchase contracts for 160 units of CNG buses from China





To Promote Alternative Transport Fuels: Hybrid Cars

DTI & DOE coordinating to promote assembly & importation of hybrid vehicles



Toyota Prius: First Hybrid Car in RP



#### To Promote Alternative Transport Fuels

- Acceleration of the Coco Bio-Diesel Program
  - Memo Circular 55 to utilize cocobased diesel on government vehicles signed in Feb. '04
  - Program officially launched in April '04





- Development of Ethanol as gasoline blend
  - Cooperation with Thailand
  - Sugar industry launched the Philippine Fuel Ethanol Alliance
  - Petron to introduce pre-blended ethanol in the local market



## Moving Forward



#### **CHALLENGES IN THE POWER SECTOR**

#### **Moving Forward**

- Continued active private sector participation
  - EPIRA restriction on the government to put up additional generating
  - Government's limited financial resources to finance much needed power infrastructure & facilities
  - Some areas in critical power supply situation
- Creating a conducive environment for investment
  - Market-based environment specifically in the power generation sector
  - Investor interest to participate in the privatization efforts
  - Tariff rate mechanism that would balance interests of the investors and consumers



#### **CHALLENGES IN THE POWER SECTOR**

**Moving Forward** 

- Government remains committed to power reforms, despite earlier delays brought about by unforeseen and fortuitous events
- Energy Independence as one of the five major reform agenda of the President



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